



## Iowa Board of Nursing

400 S.W. 8th Street Suite B Des Moines, IA 50309-4685  
Tel: (515) 281-3255 Fax: (515) 281-4825  
Web: [nursing.iowa.gov](http://nursing.iowa.gov)

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### CONFERENCE CALL MINUTES

April 8, 2020

9:00 a.m.

This electronic meeting of the Iowa Board of Nursing was held in accordance with Iowa Code section 21.8. The Code states that a governmental body may conduct a meeting by electronic means only if circumstances are such that a meeting in person is impossible or impractical and access is provided to the public. An in-person meeting of the Board to handle this limited agenda was impractical due to the schedules of the Board members and the resources of the Board. This electronic meeting originated in the conference room of the Iowa Board of Nursing office, 400 SW 8<sup>th</sup> Street, Suite B, Des Moines, IA, and public access to the meeting was provided at this location. The agenda was posted on the Board's Website and sent electronically to those individuals subscribing to GovDelivery.

#### Board in Attendance

Gwen Suntken, RN, Chairperson  
Nancy Kramer, RN, Vice Chairperson  
Kathryn Dolter, RN, PhD  
B.J. Hoffman  
Mark Odden, ARNP  
Sue Putnam, LPN

#### Staff

Kathy Weinberg, MSN, RN, Executive Director  
Laura Hudson, RN, Associate Director CE/Workforce  
Jimmy Reyes, RN, Associate Director Education/Practice  
Maggie Schwarck, RN, Associate Director Licensure  
Doug Bartels, Associate Director Enforcement  
Bill Hansen, Enforcement  
Lucas Bee, Enforcement  
Kathleen Beebout, RN, Enforcement  
Diane Burkert, RN, Enforcement  
Taunya Cunningham, RN, Enforcement  
Anne Ryan, RN, Enforcement  
Laci Olson, Enforcement  
Rhonda Ruby, RN INAP Coordinator  
Michele Royer, INAP Case Manager  
Tessa Register, Assistant Attorney General  
Tracey Westby, Enforcement Secretary

#### Guests

Sara Caven, University of Iowa  
Anita Stineman, Executive Associate Dean, University of Iowa  
Nancy Kertz, Mercy College of Health Sciences

9:06 a.m. Board Chair Gwen Suntken called the meeting to order.

On a motion by Mark Odden, the Board voted to adopt the agenda.

### **ELECTION OF OFFICERS**

On a motion by Nancy Kramer and seconded by BJ Hoffman, the Board voted to elect Mark Odden as the Board Chair.

On a motion by BJ Hoffman and seconded by Nancy Kramer, the Board voted to elect Kathryn Dolter as the Board Vice-Chair.

### **APPROVAL OF MINUTES**

On a motion by BJ Hoffman, the Board voted to adopt the minutes from the March 11, 2020, Conference Call.

### **ADMINISTRATIVE RULES**

The Board discussed the proposed rule-making relating to emergency licenses for ARNP, RN, and LPN graduates during the period of the COVID-19 public health emergency.

Executive Director Kathy Weinberg described the proposed emergency licensing rules, section by section. Eligibility requirements, receipt and processing of graduation transcripts and the scope and duration of the emergency licenses were described and reviewed.

Board chair Gwen Suntken inquired about how the emergency single state licenses will be moved to multi-state licenses after the proclamation runs out. Kathy Weinberg clarified that board staff will go through afterward and switch the licenses to multi-state after the background checks are completed.

Board member Dolter requested that guidance must be given to the many students that they must follow up to get their permanent licenses and background checks done when they can. Executive Director Weinberg confirmed that board staff will do their part but that the nurses and employers also must be accountable for their actions.

Board chair Suntken asked about the wording in 3.11(1) "may" be issued. Kathryn Dolter asked about the "shall" in 3.11(4)d. AAG Register stated it says "may" in 3.11(1) because no one is *required* to apply for a permanent RN. It could be that after being in the emergency situation, a licensee may not want to apply for permanent licensure. The "shall" in 3.11(4) is there because those are the absolute things that must be done for an emergency license.

Board member Dolter again asked board staff to make every effort to communicate with the licensees to that they explicitly know what they have to do and what will happen if they practice without a permanent license after the temporary licenses expire.

Sara Caven read a letter on behalf of Cindy Dawson, CNE, of the University of Iowa College and Clinics, and Julie Zerwic, Dean of the University of Iowa, College of Nursing, in which the board was asked to consider issuing temporary licenses for Graduate Nurses. The letter dated April 8, 2020, is attached and hereby made a part of these minutes.

Board member Odden asked about the comment in the letter that it takes Iowa longer when compared to other states to license. Kathryn Dolter commented that other states allow for the transmission of electronic transcripts, which makes their processes quicker.

Board member Dolter asked if a temporary license allows for a licensee to work unrestricted. Kathy Weinberg stated that the rules would have to be passed before eligibility could be discussed. If rules are passed, a graduate nurse could practice the same as a regular graduate. Board chair Suntken voiced her concerns about graduate nurses running long term care facilities on their own.

AAG Register gave the options to leave the emergency license rules as proposed. Those licensees have to meet all other standards of care and those individuals can be disciplined; they must comply with all appropriate rules in 655 IAC, chapters 6 and 7.

Sara Caven asked if the onboarding process could begin with the licensees under the emergency licensing rules if they are not practicing and only taking the didactic portions in the first two weeks of their employment. Executive Director Weinberg confirmed that as long as there is no direct patient care, those individuals could begin their onboarding at the facility. Preceptorship situations were discussed.

Anita Stineman, dean from the University of Iowa asked if any consideration was given to extend the 60 days due to the testing center backlogs and since we are uncertain how long the crisis will last. Executive director Weinberg clarified that the Board will allow an additional 60 days after the proclamation terminates. AAG Register confirmed that the Board could extend the emergency rules if needed, or as needed on a case by case basis.

AAG Register asked if the Board was in consensus with the emergency rules, as presented, and gave their permission for the staff to prepare. Ms. Register stated that an emergency call would be held to approve the rules and implement the process. Board chair Suntken asked for consensus by a roll call: Board members Kramer, Dolter, Odden, Hoffman, Putnam voted yes. Board chair Suntken told AAG Register to proceed.

### **MILITARY SERVICE EDUCATION/EXPERIENCE LICENSE APPLICATION**

The Board considered an application to apply military service to an experience or educational requirement for licensure submitted by Zachary Laue. On a motion by Kathryn Dolter, the Board denied the application because the educational requirements had not been met. The Board will send a letter to Mr. Laue informing him of which educational requirements he is deficient.

Board chair called for a recess at 10:00 a.m.

Reconvene at 10:10 a.m. Sue Putnam rejoined the call at 10:23 p.m.

### **EDUCATION**

Nancy Kramer gave a verbal Committee Report. No action was taken.

Briar Cliff University, Sioux City

On the motion by Kathryn Dolter, the Board approved the Nursing Education Program Report and grant approval for a period of six years to the pre-licensure BSN, RN to BSN, MSN, and DNP programs submitted by Briar Cliff University, Sioux City.

Dordt University, Sioux Center

On the motion by Kathryn Dolter, the Board approved the Nursing Education Program Report and grant approval for a period of six years to the pre-licensure BSN, RN to BSN, MSN, and DNP programs submitted by Briar Cliff University, Sioux City.

Iowa State University

On the motion by Kathryn Dolter, the Board approved the RN to BSN Program Progress Report, submitted by Iowa State University, Ames.

Mercy College of Health Sciences

On the motion of Kathryn Dolter, the Board approved the Accelerated Bachelor of Science in Nursing Program Progress Report submitted by Mercy College of Health Sciences, Des Moines. Nancy Kertz was present.

Mercy College of Health Sciences

On the motion of Kathryn Dolter, the Board approved the Paramedic to BSN Program Progress Report submitted by Mercy College of Health Sciences, Des Moines. Nancy Kertz was present.

Morningside College

On the motion of Kathryn Dolter, the Board approved the Doctor of Nursing Practice Program Progress Report submitted by Morningside College, Sioux City.

Mount Mercy University

On the motion of Kathryn Dolter, the Board approved the Doctor of Nursing Practice Program Progress Report, submitted by Mount Mercy University, Cedar Rapids.

Waldorf University

On the motion of Kathryn Dolter, the Board approved the RN to BSN Program Progress Report submitted by Waldorf University, Forest City.

On the motion of Kathryn Dolter, the Board approved the following courses in the RN to BSN program:

- NUR 3010 Theoretical Concepts of Nursing (3 credits)
- NUR 4030 Leadership and Management Principles for Nurses (3 credits)

William Penn University

On the motion of Kathryn Dolter, the Board approved the Bachelor of Science in Nursing Program Progress Report, submitted by William Penn University, Oskaloosa.

On the motion of Kathryn Dolter, the Board approved the following courses in the Bachelor of Science in Nursing Program:

- NURS 201 Nursing Essentials

- NURS 304 Nursing Fundamentals and Skills
- NURS 307 Professionalism in Nursing
- NURS 308 Maternal, Newborn, and Women Nursing
- NURS 309 Pediatric Nursing
- NURS 400 Introduction to Evidence-Based Practice for Nursing
- NURS 403 Evidence-Based Practice for Nursing
- NURS 413 Transition to Nursing Practice
- NURS 306 Adult Nursing I/Assessment I
- NURS 310 Mental Health Nursing
- NURS 314 Pharmacology
- NURS 406 Adult Nursing II
- NURS 412 Adult Nursing III/Assessment II
- NURS 312 Nursing Informatics
- NURS 302 Nursing Leadership
- NURS 303 Community Health Nursing

#### Graceland University

On the motion of Kathryn Dolter, the Board approved the Psychiatric Mental Health Nurse Practitioner track, submitted by Graceland University, Lamoni.

On the motion of Kathryn Dolter, the Board approved the following courses in the Psychiatric Mental Health Nurse Practitioner program:

- PMHNP Campus Health and Mental Health Assessment Focus Section
- PMHNP Foundations: Roles, Issues, and Ethical/Legal Principles
- PMHNP Psychopharmacology and Psychotherapeutics
- PMHNP Diagnosis and Management I (Adult and Geriatrics)
- PMHNP Diagnosis and Management II (Pediatrics)
- PMHNP Practicum I
- PMHNP Practicum II
- PMHNP Practicum III

On the motion of Kathryn Dolter, the Board approved the Informatics for Health Care course in the RN to BSN program.

#### Kirkwood Community College

On the motion of Nancy Kramer, the Board approved the increase in the number of annual admissions from 256 to 288, submitted by Kirkwood Community College, Cedar Rapids.

#### University of Iowa College of Nursing

On the motion of Kathryn Dolter, the Board approved the following courses in the Nurse Practitioner program, submitted by the University of Iowa College of Nursing, Iowa City:

- Essentials of Pediatric Primary Care: Infants, Children, and Adolescents
- Population Health for Advanced Practice

## **CONTINUING EDUCATION**

BJ Hoffman provided a verbal committee report.

Renewed providers:

- 8 Eastern Iowa Community College, Davenport
- 10 Health Education Center, Fort Dodge
- 17 MercyOne-Des Moines, Des Moines
- 24 Southeastern Community College, West Burlington
- 68 Iowa School nurse Organization, Robins
- 114 Contemporary Nursing Update, Adel
- 262 Family Planning Council of Iowa, Des Moines
- 302 Every Step, Des Moines
- 304 Abbe Center for Mental Health, Cedar Rapids
- 326 Iowa Donor Network, North Liberty
- 360 Mitchell County Region Health Center, Osage
- 370 CEHQ-Continuing Education Headquarters, Cedar Rapids

Voluntary Relinquishments:

- 25 Iowa Nurses Foundation, Urbandale
- 329 Evangelical Lutheran Good Samaritan Society, Sioux Falls, South Dakota
- 379 CEUFast, Inc., Lake City Florida

Provider Renewed by Petition for Waiver Last Board Meeting:

None

On a motion by BJ Hoffman, the Board approved the request submitted by Jolie Lee to recognize her attendance at “The 75<sup>th</sup> Scientific Congress” offered by the American Society of Reproductive Medicine in Philadelphia, PA, on October 12, 2019, as 3.0 contact hours of nursing continuing education.

On a motion by BJ Hoffman, the Board approved the request submitted by Jolie Lee to recognize her attendance at “The 52<sup>nd</sup> Pre-Congress Program” offered by the American Society of Reproductive Medicine in Philadelphia, PA, on October 12, 2019, as 6.5 contact hours of nursing continuing education

On a motion by BJ Hoffman, the Board approved the request submitted by Maureen Walker to recognize her attendance at the “2019 Riordan IVC Academy” offered by the Riordan Clinic in Wichita, KS, on October 4 & 5, 2019, as 11.5 contact hours of nursing continuing education

## **WORKFORCE**

On the motion of Kathryn Dolter, the Board appointed Cristie Duric, Primary Care Officer, IDPH Center for Rural Health & Primary Care to represent the Iowa Department of Public Health on the Iowa Center for Nursing Workforce Advisory Committee.

On the motion of Mark Odden, the Board appointed Laurie Simmons, MSN, CNE, RN, Assistant Professor of Nursing, Kirkwood Community College, to represent a college offering LPN/Associate Degrees on the Iowa Center for Nursing Workforce Advisory Committee.

### **EXECUTIVE DIRECTOR'S REPORT**

Executive director Weinberg updated the Board about the strategic planning process that is underway.

Kathy Weinberg gave a status report about the staffing during the COVID-19 pandemic. She encouraged Board members and the public to watch the website page that has been set up specifically to post COVID-19 information.

Executive director Weinberg updated the Board about the expected incoming board members who are slated to begin on May 1st. She thanked Board chair Suntken for her nine years of service to the Board of Nursing. She also thanked Board member Putnam for her three years of service.

### **PUBLIC COMMENT**

Board member Hoffman expressed concern about allowing nurses their licenses without them completing their clinicals.

Board member Dolter read a letter that she planned to send to Executive Director Weinberg regarding the use of non-high-fidelity simulation to complete clinicals. Dr. Dolter referenced the April 1, 2020, memo sent from board staff to the heads of nursing programs.

Board member Dolter stated she was very dissatisfied with the Board of Nursing memo to education programs, which did not define "simulation" to require high-fidelity simulation. Board member Dolter strongly believes the rule should be amended to expressly require "high-fidelity" simulation for the following reasons:

The 2014 NCSBN Simulation study published in the Journal of Nursing Regulation is the only evidence for replacement of clinical hours with simulation. That study concluded that up to 50% of clinical hours could be replaced with simulation, but noted that simulation as a replacement for clinical hours should be comparable to the simulation provided under conditions identified in the study:

- Faculty members are formally trained in simulation pedagogy;
- An adequate number of faculty members to support student learners;
- Subject matter experts who conduct theory-based debriefing;
- Equipment and supplies to create a realistic environment;
- Sufficient dedicated staff members and resources to maintain a simulation program on an ongoing basis;
- 1:1 ratio replacement of simulation for clinical hours;
- >600 hours of clinical hours in the program curriculum; and
- Incorporating best practices into the simulation program, including:
  - terminology
  - professional integrity of the participant
  - participant objectives
  - facilitation
  - facilitator

- the debriefing process
- participant assessment and evaluation.

The Board currently recommends during its site visits that schools implement plans to increase credit hours to the simulation coordinator to facilitate and implement high-fidelity nursing and multi-disciplinary simulation nursing experiences.

A recent meta-narrative published in the Journal of Clinical Simulation in December of 2019 concluded, when addressing Australian Board of Nursing concerns regarding replacement of clinical hours with simulation, that

- “Simulation can be used as an adjunct to clinical replacement hours, yet regulations need to be defined around the simulation modality used, how many hours of simulation compared with clinical practice is sufficient to maintain hours of proficiency of students, and the assessment or measurement tool used to ensure quality.”

Board member Dolter understands that rulemaking is not possible in light of the current COVID-19 emergency, but requests that the Board begin the rulemaking process when the emergency ends. Board member Dolter also provided the following articles, which are available upon request:

Jennifer K. Hayden, et al., *The NCSBN National Simulation Study: A Longitudinal, Randomized, Controlled Study Replacing Clinical Hours with Simulation in Prelicensure Nursing Education*, 5 J. Nursing Reg. 54–564 (July 2014).

Maryann Alexander, et al., *NCSBN Simulation Guidelines for Prelicensure Nursing Programs*, 6 J. Nursing Reg. 39–42 (Oct. 2015).

Elizabeth Roberts, et al., *Simulation to Replace Clinical Hours in Nursing: A Meta-narrative Review*, 37 Clinical Simulation in Nursing 5–13 (2019).

Board chair Suntken stated, for the record, that she did not agree with the use of non-high-fidelity simulation to complete clinicals.

AAG Register stated that rules are not specific to high fidelity simulation. If the Board wants to revisit those rules at a future date, they can do so.

Board chair Suntken asked if there was any other public comment. Hearing none, the meeting recessed to closed session at 11:19.

## **ENFORCEMENT**

### **Closed Session**

At 11:35 a.m., on a motion made by Mark Odden, the Board voted unanimously by roll call vote to move into closed session pursuant to Iowa Code section 21.5(1)(a), to review or discuss records which are required or authorized by state or federal law to be kept confidential; pursuant to Iowa Code section 21.5(1)(d), to discuss whether to initiate licensee disciplinary investigations or proceedings; pursuant to Iowa Code section 21.5(1)(f), to discuss the decision to be rendered in a contested case conducted according to the provisions of chapter 17A; and pursuant to Iowa Code section 21.5(1)(h), to discuss specific law enforcement matters, such as allowable tolerances or criteria for the selection, prosecution, or settlement of cases, which if disclosed would facilitate disregard of requirements imposed by law.



## **Open Session**

At 12:27 p.m., on a motion made by Sue Putnam, the Board returned to open session.

On the motion of Kathryn Dolter, the Board voted to approve the Notices of Hearing and Statements of Charges in the following cases:

18-415 Shauna Marlowe  
18-489 Sarah King  
18-543 Melissa Fridge  
18-545 Lucinda McVey  
18-592 Richard Harman  
19-074 Stephanie Harmdierks  
19-129 Toni Voissem  
19-182 Jamie Diehl  
19-241 Sarah Leonard  
19-275 Jennifer Dare  
19-278 Sherry Miller  
19-314 Annette Egesdal  
19-377 Jarrod Delp  
19-391 Jodi Smith  
19-442 Tonya Konigsmark  
19-498 Tiffany Lentz  
19-499 Danelle Wabaunasee  
19-504 Cynthia Knox  
20-011 Amanda Maynes

On the motion of Nancy Kramer, the Board voted to approve the Combined Statements of Charges, Settlement Agreements, and Final Orders for the following cases:

18-305 Michael Buman  
18-546 Kathleen Schulz  
19-018 Diana Kirchen  
19-048 Vicki Allyn  
19-184 & 19-524 Cynthia McConnell  
19-213 Connie Lingafelter  
19-267 Rachel Blair  
19-410 Misty Clark  
19-437 Crystal Mauch  
19-465 Dorothy Thompson  
19-500 Linda Dunnam  
19-516 Amy Orr-Slepica  
19-556 Raymond Stelzer  
19-565 Ruth Peterson

On the motion of Kathryn Dolter, the Board voted to approve the Settlement Agreement and Final Orders in the following cases:

19-110 Jennifer Wooldridge  
19-161 Betty Naig  
19-194 Matthew Bowlden  
19-250 Holly Dorn

19-269 Victoria Zea  
19-297 Linsey Tjernagel  
19-319 Marika Rosenboom  
19-344 Paige Norgart  
19-378 Nicole Rowley  
19-381 Peggy Boyd  
19-441 Catrina Jaynes  
19-551 Janelle Lindeman

On a motion by Mark Odden, the Board voted to approve confidential order for evaluations on case 18-547.

On a motion by Mark Odden, the board voted to close complaints and investigative reports on the following case:

18-530

On a motion by Mark Odden, the Board voted to close the following cases:

18-616	19-290
19-021	19-373
19-023	19-409
19-112	19-474
19-114	19-536
19-117	19-557
19-119	19-561
19-197	20-002
19-214	20-010
19-243	20-020
19-287	20-054

At 12:32 p.m. on a motion by Sue Putnam, the board Adjourned.